Putting Structure on the RD Design: Social Transfers and Youth Inactivity in France*

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October 30, 2012

Abstract

Natural experiments allow us to extract the causal effect of tax-benefit policies on employment using past policy changes or policy features (like discontinuities). The design and interpretation of such ex post evaluations rely on implicit behavioral assumptions which are made explicit in structural labor supply models. In addition, the latter approach is useful for policy makers since it allows us to predict the employment effects of hypothetical or future policies. However, the identification of structural models is often questioned and their external validity is rarely tested. In this study, we suggest one of the first comparisons of the two approaches. We exploit the fact that childless single individuals under 25 years of age are not eligible for social assistance in France. The negative employment effect expected at age 25 is measured by a regression discontinuity (RD) and, alternatively, by adding structure to this model using simple behavioral assumptions. We check the external validity of this behavioral model and investigate the role of the discontinuity in the identification of preferences. This model is used to predict important counterfactual policies (the extension of social assistance to young people in France).

Key Words: discrete-choice, labor supply, regression discontinuity

JEL Classification: C25, C52, H31, J22.

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1 Introduction

The economic literature rarely reconciles the approach based on randomized or natural experiments for the (ex post) evaluation of policies with that relying on structural, behavioral models (ex ante evaluation). Causal inference of actual policy effects preferably relies on the former approach. Indeed, structural models are suspected to rely on weak identification strategies so that the external validity of their predictions can be questioned. These models are nonetheless useful for at least two reasons. First, experiments and natural experiments are themselves designed and interpreted according to implicit behavioral assumptions, which are in fact made explicit in structural models and can be tested. Second, structural models allow ex ante analysis of hypothetical and future policies and, hence, are extremely useful for policy design.

One of the most prominent examples is the case of tax and benefit policies, and how they affect labor supply choices. In recent years, a very large number of policy studies have relied on cross-sectional data and structural models to analyze existing fiscal and social policies, to compare them to optimal designs or to help policy making of future redistributive systems (see Blundell and MaCurdy, 1999; Bargain et al., 2012). Despite the popularity of these models for policy analysis, the validity of their predictions to policy changes is not guaranteed. Maybe the main identification issue concerns the endogeneity of wages and preferences. That is, omitted variables (being a "hard working" person) could positively affect gross wage rates and consumption-leisure preferences simultaneously. In this way, cross-sectional studies usually offer too little exogenous variation in net wages to identify the separate role of financial incentives from that of preferences. In the older generation of labor supply models (Hausman, 1981), identification is provided by exclusion restrictions. Yet it is usually difficult to find plausible instruments for wage rates (i.e. variables that affect market productivity but not preferences). More recently, discrete choice models are used to account for the effect of the complete tax-benefit system on individual budget constraints. At best, cross-sectional identification thus relies on exogenous variation in tax-benefit rules across regions (for instance, across US states in Hoyne, 1996, or Meyer and Rosenbaum, 2001). Often, it simply relies on the nonlinearities and discontinuities in tax-benefit rules together with variation in demographic characteristics of the sample. That is, two persons with the same gross wage but different family composition (or level of unearned income) may face different effective tax schedules.\footnote{This type of identification is clearly parametric since demographics and non labor income themselves affect labor supply. It must rely on some implicit assumption of preference stability across demographic groups, and tax-benefit functions must be assumed to be sufficiently linear to provide credible identification. Interestingly, the discontinuity under investigation in this study plays a similar role and requires...}

With panel data or repeated cross-sections, additional variation can be...
obtained from changes in net wage over time due to long-term wage trends or tax-benefit reforms, and pseudo-panel or grouped data estimations can be used to address the issue of measurement error in hourly wages (Blundell et al., 1998; Pencavel, 2002; Devereux, 2003, 2004). This strategy brings structural modeling closer to natural experiments.

In this study, we suggest one of the first comparisons of the two approaches, focusing on the labor supply effect of tax-benefit policies. Precisely, we compare an estimation drawn from a regression discontinuity (RD) design to the prediction of a structural model using French data. We exploit the fact that childless single individuals under 25 years of age are not eligible for the main social assistance program in France (the Revenue Minimum d’Insertion, RMI). The negative employment effect expected at age 25 is around 7% for the group of uneducated childless singles as measured by RD. We then add structure to the RD model using simple behavioral assumptions, i.e. optimizing agents making labor supply decisions based on disposable income (equivalent to consumption in such a static framework) at different labor supply options. We check the external validity of this model and investigate the role of the discontinuity in the identification of preferences. By focusing on a specific group of the population, i.e. childless singles, we rule out most of the usual sources of identification stemming, as explained above, from the nonlinearity of tax-benefit systems combined with variation in demographic composition. We focus on the same identification source as in the RD design, i.e. the age discontinuity in benefit rules. In this way we can isolate the role of truly exogenous variation in the identification of labor supply models and the characterization of underlying preferences. The behavioral model allows us to predict important counterfactual policies (the extension of social assistance to young people in France).

The paper is structured as follows. Section 2 provides a brief review of the literature. Section 3 presents the data used and section 4 explains the empirical strategy in detail. Section 5 reports and analyzes the results while section 6 concludes.

2 Comparing Methods: an Overview

2.1 Structural Models and Natural Experiments

Many discrete choice labor supply models, which account for the full tax and benefit system affecting household budget constraints, have been used in the literature (see Aaberge et al., 1995, van Soest, 1995, Hoynes, 1996 or Blundell et al., 2000, Heim and Meyer, 2003). The discrete choice approach solves several problems encountered with the Hausman method, which explains its relative success over the years. First, discrete choice demographic variation in terms of age groups.
models require the explicit parameterization of consumption-leisure preferences as they assume that labor supply decisions can be reduced to choosing among a discrete set of possibilities (e.g., inactivity, part-time and full-time). Thus, there is no need to restrict preferences and, in particular, to impose their convexity. Second, consumption (disposable income) needs to be assessed only at certain points of the budget curve so that complex tax-benefit systems, that generate nonlinear and possibly discontinuous budget constraints and nonconvex budget sets, can easily be dealt with. Accounting for tax-benefit rules in a comprehensive way is important since most of the identification in these models relies on such nonlinearities, as discussed in the introduction. Third, discrete-choice models directly account for both participation and working-time decisions (non-participation is just one of the discrete options). This is important, as most labor supply adjustments occur along this margin (Heckman, 1993). In the present paper, we actually focus on the participation margin, as in Laroque and Salanié (2002), which is the essential margin affected by the discontinuity under study. Also, there is too little variation in worked hours among single individuals to be explained by standard models and data.

In parallel, and relatively independently from this, there is a strong history of using natural experiments to quantify labor supply. Notably, natural experiments that exploit important US/UK tax-benefit reforms have been extensively used to identify behavioral parameters. For example, Eissa and Liebman (1996) use a difference-and-difference approach to identify the impact of the US Earned Income Tax Credit (EITC) reform on the labor supply of single mothers. They find compelling evidence that single mothers joined the labor market in response to this incentive. Using a RD design and a difference-in-difference approach, Lemieux and Milligan (2008) exploit the fact that prior to 1989, in Quebec, unattached persons younger than 30 years old received substantially less in welfare payments than similar individuals 30 years of age or older. They find that more generous transfers reduce employment.

Much less evidence is available for continental Europe and, in particular, for France. Due to the lack of major tax-benefit reforms in this country, most of the evidence comes from estimates of structural models. An exception is the study of Wasmer and Chemin

\[\text{References}\]

\[\text{footnote}{2}\] This type of identification is clearly parametric since demographic variables themselves affect labor supply. It must rely on some implicit assumption of preference stability across demographic groups, and tax-benefit functions must be assumed to be sufficiently linear to provide credible identification. Interestingly, the discontinuity under investigation in this study plays a similar role and requires demographic variation in terms of age groups.

\[\text{footnote}{3}\] These studies make use of the Hausman model with convexified budget sets (Blundell and Laisney, 1988; Bourguignon and Magnac, 1991) or discrete choice modeling (Laroque and Salanié, 2002; Choné et al., 2004; Gurgand and Margolis, 2008). Only a few papers have used tax-benefit changes to evaluate the responsiveness of the labor force (a small tax credit in Stancanelli, 2008, time change in income tax schedule in Carbonnier, 2008, rules allowing to cumulate welfare payment for lone mothers and earnings in
(2012), who exploit the fact that the Alsace region in France already had a system of social assistance before the RMI was introduced all over the country. Another exception is the use of a policy feature as in Lemieux and Milligan (2008) in the French context. Extensively analyzed in Bargain and Doorley (2011) for the year 1999, it pertain to the fact that childless single individuals under 25 years of age were not eligible for the RMI. Under 25 and when out of work, this group could only avail of housing benefits. Out-of-work payment would then increase by 160% as they turned 25 years old and become eligible for the RMI (1999 figures). Interestingly, this policy feature addresses the question of a group which is rarely studied in the literature. Indeed, childless singles were rarely concerned by welfare reforms in the US or the UK (notably, changes in the EITC or the WFTC most often concerned households or single individuals with children). It is however important to infer policy responses for this group. Indeed, youth unemployment is a recurrent problem in many OECD countries and may have dramatic consequences, including very high poverty rates among the young and possible some effect on crime (Fougère et al., 2009). While the RD design can provide estimates of the RMI effect only around the discontinuity, structural modeling could be used to predict the effect of extending social assistance to the youth. This type of policy reform is at the core of the political debate in France (Cahuc et al., 2008).

2.2 The Limited Literature Comparing Methods

Using methodologies such as RD in the case of natural experiments is, unsurprisingly, popular in the labor supply literature as this strategy provides assignment to treatment that is ‘as good as random’ in the neighborhood of the discontinuity (Lee and Lemieux, 2010). Additionally, studying specific policy discontinuities, such as the age discontinuity in the RMI, provides a more clear-cut assessment than natural experiments based on policy changes over time, which must control for simultaneous changes in the economic environment (Hahn et al., 2001). Lemieux and Milligan (2008) actually find that commonly used difference-in-differences estimators may perform poorly with inappropriately chosen control groups, notably groups not placed in the same labor market as the treated. RD analyses provide an advantageous alternative when available, although they must verify if other policies can possibly generate similar discontinuities.

A systematical comparison of natural experiments and structural modeling is not evident in the literature. A few studies, nonetheless, compare specific tax-benefit policy events using both natural experiment methodologies and structural modeling. Some studies report relatively encouraging results concerning the out-of-sample predictions of policy

changes using a structural model compared to difference-in-difference estimates. For the UK, Blundell (2006) focuses on the effects of the Earned Income Tax Credit on lone mothers’ working decisions. Pronzato (2008) compares the effect of the 1998 Norwegian welfare reform on lone mothers’ earnings. Cai et al. (2007) analyse the work incentive effects of a change in the Australian tax and transfer system on lone parents (predictions from behavioral microsimulation are compared to evaluation based on matching). Geyer et al. (2012) estimate an intertemporal structural model of labor supply for mothers with young children and compare predictions to a parental leave reform with an ex post evaluation. Thoresen et al. (2011) assess the effects of the substantial reductions of marginal tax rates according to the Norwegian tax reform of 2006. All these studies find close correspondence between results from structural modeling and quasi-experimental identification strategies. Other studies are more skeptical. In the US, Choi (2010) studies the labor supply effects of two pre-PRWORA state welfare reform experiments during the mid 1990s. She concludes that her structural model fits the estimation sample very well but is unable to replicate the experimental treatment effects of each reform. Keane and Wolpin (2007) estimate a dynamic structural model of female behavior in the US, in which work, welfare participation, marriage and fertility decisions are jointly considered. They check the validity of the model using a "holdout" sample and find that multinomial logits perform badly in this setting while dynamic programming models perform better.

Closer to our own contribution, Hansen and Liu (2011) exploit the policy features analyzed in the aforementioned RD design of Lemieux and Milligan (2008). They first estimate a discrete choice labor supply model on data from the 1986 Census (i.e. 3 years before the end of the age discontinuity) and use the estimated preference parameters to predict employment and welfare participation in the case where the discontinuity is abolished. They then compare the estimated impacts on these outcomes with those obtained using the RD approach. The predicted employment reductions from their preferred specification, as a result of the dramatic increase in welfare benefits, are similar to those obtained using RD.

### 3 Institutional Background, Data and Selection

The policy we study, the RMI, acts as a ‘last resort’ benefit for those who are ineligible for (or have exhausted their right to) other benefits in France. The RMI can be claimed by any French resident, aged at least 25 (or aged under 25 with a dependent child) and not in education. The RMI is often complemented by means-tested housing subsidies, which can represent up to a third of the total transfer to those living purely on welfare. RMI recipients are also entitled to additional benefits, including a full exemption from the local residence tax, access to free universal healthcare insurance and lower fares on
public transport. In practice, entitlement to RMI does not include any obligation to actively seek work and is time unlimited. For RMI recipients who have just taken up a job, it is possible to cumulate earnings and some RMI for a short period; after this period, the withdrawal rate becomes 100%. This confiscatory implicit taxation on earnings is expected to discourage participation, especially among those with weak attachment to the labor market and low wage prospects (see Gurgand and Margolis, 2008, and Bargain and Doorley, 2011).

RD estimations must rely on very large samples. With standard survey data, age cells would become too small for meaningful analysis. For this reason, we pursue both the RD analysis and the structural model estimation using the French Census Data for the year 1999. Its coverage was universal and samples of 1/20 or 1/4 of the population are publicly available from INSEE. To be able to create cells large enough for robust analysis, we opt for the 1/4 of the population data, which corresponds to around 14.5 million people. The Census provides data on age (in days), employment, type of contract, work duration, marital status and household type. Data on income, past year employment and receipt/amount of RMI or other benefits is unfortunately not available. For this reason, wage estimations are conducted using the French Labor Force Survey (LFS). This panel survey is conducted on an annual basis for the periods 1982-1989 and 1990-2002 by the French Statistical Office (INSEE). For cross-sectional use, the annual LFS is a representative sample of the French population, with a sampling rate of 1/300, providing information on employment, net income, education and demographics. Hence it is possible to calculate hourly wages and estimate wage equations on key variables like age and detailed education categories. To obtain a large enough sample, we select LFS datasets for years 1997-2001; additionally, we check the wage profiles when decreasing the sample size by just using the 1999 dataset.

The selection is applied to both Census and LFS data. We retain individuals aged 20-35 who are potential workers, i.e., not in education, in the army or living on a (disability) pension. Our analysis focuses on singles without children who live alone. First, childless single individuals represent the main group of RMI claimants. They also allow for clearer interpretations of the potential labor supply effects, in contrast to individuals in couples. The selection of individuals without children is obviously due to the fact that a parent is eligible for the RMI regardless of age. Finally, and differently from Bargain and Doorley

\footnote{In the year under investigation, 1999, the benefit reduction rate is 50% for the first 750 hours worked after resuming activity. This corresponds to around four and a half months of full-time work, which makes these conditions close to the pre-1996 AFDC program in the US (benefit reduction rate of 67% for the first four months, then 100%). A difference is that the AFDC included a disregard of $90 per month.}

\footnote{The partner may already work; the discontinuity concerns the age of the older spouse; joint labor supply decisions in couples is a relatively complicated problem.}
(2011), we shall consider both female and male singles as well as all education categories. However, our results shall differentiate the employment effect for all and for a specific group, the high school (HS) dropouts, who have the lowest financial gains to work in the short term and may also have weaker attachment to the labor market. They represent 22% of the population of young singles aged 25–30 but are over-represented among single RMI recipients in this age range, accounting for 52% of this group.

Both Census and LFS data have comparable definitions of education categories, which is crucial for wage imputations. Table A.1 in the Appendix provides descriptive statistics. We show that the two selected samples are comparable in terms of demographic and education structures, which gives confidence in the wage imputation we conduct hereafter. Additional material (available from the authors; see also Bargain and Vicard, 2012) precisely compares the employment-age patterns within the two data sources, using the ILO definition in both cases, for people aged 20-35. The LFS shows larger employment rates (as reflected in the average employment figures in Table A.1), a discrepancy that becomes smaller for older age groups. Given the smaller sample size of the LFS, employment levels by age also show a slightly more erratic pattern in these surveys. The overall trends are however very similar, which is an important aspect in our context.

For both samples, we also calculate disposable income \( C \) (consumption) for each individual in the data, which essentially corresponds to labor income decreased by social contributions and taxes paid on labor income and augmented with benefits received. Capital income is ignored as very small amounts are reported in this age group, especially for the low-educated youths that we focus on. Simulated transfers consist of the RMI and housing benefits, the two main transfers for which our selection of childless single individuals without disability are eligible. Importantly, Table A.1 shows that the levels of disposable income are consistent across the two data sources. Disposable income can also be simulated for alternative labor supply choices, as used hereafter. That is, we can simulate disposable income when an individual is not working, \( C(0, A) \), or when she is working \( H \) hours per week paid at the (imputed) wage rate \( \tilde{w} \), \( C(\tilde{w}H, A) \). Function \( C \) depends on age, denoted \( A \), since benefits, like the RMI, are conditional on age. Finally, we can also

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6 Both datasets provide detailed information on qualifications: junior school diploma (Diplôme National du Brevet, BEPC, or lower secondary level diploma), junior vocational qualification certificates (Certificat d’Aptitude Professionnelle, CAP, and Brevet d’Etudes Professionnelles, BEP), high school diploma (Baccalauréat, or upper secondary level diploma), first college degree or advanced vocational degree, higher degrees from universities or business/engineer "Grandes Écoles".

7 Since we focus on the participation margin, we set \( H \) to 39 hours per week, the institutionally set full time option in France in 1999. Function \( C \) is approximated by numerical simulation of tax-benefit rules using the microsimulation model EUROMOD. This calculator allows the computation of all social contributions, direct taxes and transfers to yield household disposable income (see Bargain, 2006 ed.).
calculate disposable income under hypothetical, counterfactual scenarios where (i) RMI is completely withdrawn from the French social system, $C^0$, or (ii) there is no more age condition in eligibility, $C^1$.

4 Empirical Approach

The problem of identification in labor supply models relates to the fact that observed choices are influenced both by consumption-leisure preferences and by financial incentives (wages and tax-benefit policies). Preferences are unobserved. Wages are unobserved for non-workers and predicted on the basis of wages calculated for workers.\footnote{\text{Even for workers, net gains to work are not known since they typically depend on unobservables like compensating differentials, fixed costs of work, stigma from receiving welfare payments, etc.}} Calculated as earnings divided by worked hours, they may be contaminated by the same measurement error as those contained in worked hours. They are also a function of omitted variables that are associated with preferences, as argued in the introduction. These two issues, division bias and endogeneity, are the major reasons for the rejection of the Hausman labor supply model. As previously discussed, discrete choice models, fully accounting for tax-benefit policies, are more robust given variation across space (US states), over time (policy reforms) or across sub-groups (e.g. different age groups subject to different tax-benefit treatment as exploited here). Tax-benefit nonlinearities combined with different socio-demographic groups cannot be used in our context, given the homogeneity of the group under study (childless single individuals aged 20-35). However, demographic variation in age is used together with the discontinuity (age condition) of the RMI as the key source of identification.

4.1 RD Design

Using Census data, we can exploit the age discontinuity in the RMI program. Consider the regression model with the propensity to be employed:

\begin{equation}
Y^*_i = \beta_0 + \eta I(A_i \geq 25) + \beta_1 \delta(A_i) + \varepsilon_i.
\end{equation}

The model is easily estimated by logit or probit techniques, denoting employment $Y_i = 1$ for those with $Y^*_i > 0$ and 0 otherwise.\footnote{\text{It can also be estimated by linear probability model using directly $Y^*_i = 1$ for the workers and 0 for others, or by grouping observation into age cells $A$ (so that the left-hand side $\sum_A$ becomes the average participation rate in age group $A$), weighted by sample size in each cell (see Lemieux and Milligan, 2008). Results are not sensitive to these different methods.}} The effect of age $A_i$ (the "forcing" variable) on the outcome variable is captured by a smooth function $\delta(A_i)$ and by $I(A_i \geq 25)$, a treatment...
dummy that takes the value 1 if the individual is aged 25 or above (and can avail of the RMI if unemployed) and 0 otherwise. In this way, we can estimate the effect $\eta$ of the treatment, the availability of the RMI, on employment. The key identification assumption of the RD approach is that $\delta(\cdot)$ is a continuous function. Under this assumption, the treatment effect $\eta$ is obtained by estimating the discontinuity in the empirical regression function at the point where the forcing variable switches from 0 to 1 (age 25). For $\delta(\cdot)$, we use a cubic form which is flexible enough for our purpose.\footnote{We have used several alternative flexible functions, including various polynomial forms, linear and quadratic spline and non-parametric methods. Results do not change much with the specification, as soon as sufficiently flexible forms are used (cf. Bargain and Doorley, 2011).} The main argument for assuming that $\delta(\cdot)$ is a smooth function is that employment or work hours typically exhibit regular age profiles. Function $\delta(\cdot)$ should certainly be flexible enough to accommodate nonlinearities in age profiles, but there is no reason – in human capital or related theories of behavior over the lifecycle – to expect an abrupt change at age 25. Age is available in days so that we know exactly what age people are at Census day and their employment status at that date. Consequently, the treatment variable is a deterministic function of age and we have a “sharp” RD design.

We also add covariates $Z_i$ to control for other dimensions than age (gender, region).\footnote{Region is not available in the largest Census data (1/4), only in the 1/20 Census. Our favorite estimation on the large sample therefore relies only on gender as additional source of variation.} Because of a weaker attachment to the labor market, HS dropouts may also behave differently from other education groups. Therefore, we differentiate the employment effect for HS dropouts and for those with some education. The model becomes:

$$Y^*_i = \beta_0 + \eta_i \cdot I(A_i \geq 25) + \beta_1 \cdot \delta(A_i) + \beta_2 \cdot Z_i + \varepsilon_i$$

with $\beta_0, \beta_1, \beta_2$ and $\eta_i$ varying with a dummy $edu$ that take value 0 if the individual is a HS dropout and 1 otherwise. We refrain from using more detailed education categories for comparability with the next model, as explained below.

### 4.2 Adding Structure: Participation Model

We reduce the labor supply decision to a participation choice, and adopt a purely static perspective here, as in Laroque and Salanié (2002).\footnote{Thus we neglect the fact that taking a job today may increase the probability of having one tomorrow. Some of these dynamic effects may appear in the estimated coefficients of the model.} The participation model is in principle very similar to the RD model in equation (1). The utility when working is written

$$U_i(H) = \alpha_0 + \gamma_1 \cdot C(\tilde{w}_i H; A_i) + \alpha_1 \cdot \delta(A_i) + \epsilon_{1i}$$
while the utility when not working is simply:

\[ U_i(0) = \gamma_0.C(0; A_i) + \epsilon_{0i}. \]

(4)

Only the coefficients of the terms varying with the labor supply choice are identified, i.e. \( \gamma_1 \) and \( \gamma_2 \), while the other ones are normalized to zero for the non-working option. The deterministic utility levels are completed by i.i.d. error terms \( \epsilon_{ki} \) for each choice \( k = 0, 1 \). They are assumed to follow an extreme value type I (EV-I) distribution and to represent possible observational errors, optimization errors or transitory situations. The propensity to be employed is written as the difference between these two utility levels:

\[ Y_i^* = \alpha_0 + \gamma_1.C(\tilde{w}_iH; A_i) - \gamma_0.C(0; A_i) + \alpha_1.\delta(A_i) + \epsilon_i. \]

(5)

with \( \epsilon_i = \epsilon_{1i} - \epsilon_{0i} \). The model is very similar to the RD model in equation (1), as it contains the same smooth function of age \( \delta(A_i) \). There are two main differences however. Firstly, imputed wage \( \tilde{w}_i \) are also a smooth function of age, and this must be taken into account when extracting the policy/treatment effect, as explained below. Secondly, and most importantly, the treatment effect is here captured by the financial gain to work, as measured by the distance between disposable income when employed, \( C(\tilde{w}_iH; A_i) \), and disposable income when not working, \( C(0; A_i) \). In practice, as can be seen in equation (5), we do not force the model to depend on the exact difference between these two income levels. Instead, we let them freely affect the probability of employment. Indeed, individuals may value additional income when not working in a different way from in-work earnings, simply because of different marginal utilities of consumption at the two labor supply points (but also for other reasons like fixed costs of work or stigma effect when living on welfare). The structural, behavioral assumption in this model is the same as in the RD model: (statically) optimizing agents decide upon their labor supply function of financial incentives, and those aged 25 have lower incentives to work than similar persons aged 24. The discontinuity is not in a reduced form here but accounted for by different levels of income when unemployed, i.e. \( C(0; 25) \gg C(0; 24) \).

As above, we add observed heterogeneity \( Z_i \) and suggest a specific treatment for the HS dropouts. In addition to lower wage prospects, that should be reflected in predicted wages \( \tilde{w}_i \), those with no education have indeed lower attachment to the labor market (see Beffy et al., 2006; Gurgand and Margolis, 2008). In a supply-side model, this can be rationalized in the form of larger search costs, i.e. participation costs (see Euwals and van Soest, 1999).\(^{13}\) In our simple participation model, and as in the RD model of equation (2),

\(^{13}\)More advanced modeling should incorporate both demand and supply side. Data limitation makes this type of extension very rare in the literature (a notable exception is Peichl and Siegloch, 2010).
we interact the coefficients with a dummy \( edu \) to account for specific behavior among the HS dropouts. This gives individual-specific coefficients and, hence, the following model:

\[
Y_i^e = \alpha_0i + \gamma_{1i} C(\bar{\omega}_iH; A_i) - \gamma_{0i} C(0; A_i) + \alpha_{1i} \delta(A_i) + \alpha_{2i} Z_i + \epsilon_i. \tag{6}
\]

Notice that we refrain from using more detailed education categories for identification purposes. Indeed, detailed education is the main information identifying wages and, hence, cannot also be used in preferences. This exclusion restriction is common in the literature (van Soest and Das, 2001). In variants of the main model, we shall also add unobserved heterogeneity to the utility function when working, taking the form of a random, normally distributed term \( u_i \) (with zero mean and variance \( \sigma_u^2 \)) added to \( \epsilon_i^1 \). This term would correspond to the unobserved preference for work, so that the total distribution of the model is a mixture of a normal and an EV-I distribution. The treatment of this additive heterogeneity is explained in detail in the results section.

### 4.3 Treatment Effect

We can use the structural model to predict employment levels at 24 and 25, and check whether predictions reproduce the actual discontinuity in employment-age patterns. The age differential in employment level is not exactly equal to the treatment effect, however.\textsuperscript{14} Ignoring observed heterogeneity as in (1) and assuming we use linear probability model to ease the notation below, the treatment effect \( \gamma \) in the RD design is written:

\[
\gamma = \bar{Y}_{25} - \bar{Y}_{24} + \beta_1 [\delta(25) - \delta(24)] \tag{7}
\]

with \( \bar{Y}_A \) the average participation level at age \( A \), and it depends on the choice of the smooth function \( \delta(\cdot) \). By analogy, we could define the treatment effect in the structural model as:

\[
\bar{Y}_{25} - \bar{Y}_{24} + \alpha_1 [\delta(25) - \delta(24)] \tag{8}
\]

which also corresponds to the change in financial gains to work between 25 and 24 years of age. Assuming \( \gamma_1 = \gamma_0 = \gamma > 0 \), this is indeed:

\[
\gamma \{C(\bar{\omega}_iH; 25) - C(0; 25)\} - \{C(\bar{\omega}_iH; 24) - C(0; 24)\}. \]

This definition fails to account for the differentiated effect of age on wages at age 24 and 25, however. Therefore, the correct measure of the policy effect in the behavioral model

\textsuperscript{14}This is so even in the RD design because the forcing variable (age) is discrete. In this case, the treatment effect is not identified non-parametrically since we cannot compare observations "close enough" on both sides of the cutoff point. We must rely on parametric functions \( \delta(A) \) to obtain the appropriate extrapolation (see Lee and Card, 2008, for a detailed discussion).
requires the evaluation of the employment gap at age 25, accounting for the counterfactual situation $C^0$ (no RMI):

$$\gamma \left[ \{C(\bar{w}_i H; 25) - C(0; 25)\} - \{C^0(\bar{w}_i H; 25) - C^0(0; 25)\} \right].$$

This corresponds to:

$$\bar{Y}_{25} - \bar{Y}_{24} + \alpha_1 \{\delta(25) - \delta(24)\} + \gamma \left[ C(\bar{w}_i H; 24) - C(0; 24) \right] - \gamma \left[ C^0(\bar{w}_i H; 25) - C^0(0; 25) \right]$$

or using specific effect of in-work and out-of-work income:

$$\bar{Y}_{25} - \bar{Y}_{24} + \alpha_1 \{\delta(25) - \delta(24)\} + \gamma_0 \{C(0; 25) - C^0(0; 24)\} - \gamma_1 \{C^0(\bar{w}_i H; 25) - C(\bar{w}_i H; 24)\} \quad (9)$$

In this formula, $C(0; 25) - C^0(0; 24)$ is zero by definition, and compared to (8), we essentially correct for different wage levels at age 25 and 24 in the last r.h.s. term.

### 4.4 Wage Estimations

Part of the structural model estimation is the wage equation for the imputation of $\bar{w}_i$ for all observations in the Census. In general, a two-stage approach is used for convenience in the literature (Laroque and Salanié, 2002, is one of the only exceptions we are aware of). In this case, we cannot proceed with a simultaneous estimation of wages and the labor supply model given that we rely on two different datasets. It is important to recall, however, that "actual" wages, i.e. wages calculated as earnings divided by hours, should not be used directly, even if we disposed of wage information in the Census. Indeed, they pose the risk of division bias and of introducing measurement errors in the model. Instead, wage rates should be predicted for all observations, workers and non-workers. The LFS can provide estimates which are accurate enough for this purpose, i.e. for predicting wage rates for all Census observations.\footnote{Elbers et al (2003) set out procedures for imputing information from a small dataset to a larger one.} Robust information on earnings (base salary plus all bonuses and extra time payment) and work hours in the LFS is used to calculate wages for the workers.

The wage equation is specified as:

$$w_i = \theta(A_i) + \kappa \cdot Z_i + \zeta \cdot EDUC_i + \rho \lambda_i + \nu_i \quad (10)$$

with explanatory variables essentially reduced to the variables available in both Census and LFS datasets. This includes a smooth function of age $\theta(A_i)$, $Z_i$ the controls used also in the labor supply model and $EDUC_i$, the set of detailed education categories. We correct for selection into employment using a Heckman selection model. The inverse Mills
ratio $\lambda_i$ is estimated on the basis of a reduced form employment probability including the age function $\theta(A_i)$, controls $Z_i$ and an instrument corresponding to disposable income at zero hours $C(0; A_i)$, hence relying again on the discontinuity at age 25 for identification. Unobserved productivity $\nu_i$ is assumed to follow a normal distribution with zero mean and variance $\sigma^2\nu$. The empirical variance is retrieved from the wage distribution in the LFS and used to impute a random component $\tilde{\nu}_i$ when predicted wages in the Census. Since workers cannot possibly be paid below the minimum wage (MW), we discard draws that lead to $\tilde{w}_i < MW$ for those who are observed working in the Census, while those who do not work can earn any wage in the random distribution of wages.

4.5 Estimation Method and Discussion

Model (6) is estimated by simulated maximum likelihood. Under the assumption that error terms $\epsilon_{ki}$, $k = 0, 1$, follow an EV-1 distribution, the (conditional) probability for each individual of choosing a given alternative has an explicit analytical solution, i.e., a logistic function of deterministic utilities at all choices. This corresponds to the multinomial logit model, which boils down to a simple logit in the present case. However, because the model is nonlinear, the wage-rate prediction errors $\tilde{\nu}_i$ are taken explicitly into account for a consistent estimation. The unconditional probability is obtained by integrating out the disturbance terms in the likelihood. In practice, this is done by averaging the conditional probability over a number of draws $\tilde{\nu}_i$ (and recalcultating disposable income each time), and the simulated likelihood function can be maximized to obtain all estimated parameters.

We use sequences of Halton draws as suggested by Train (2003), which allows us to reduce the number of draws to a tractable level ($r = 10$). This baseline participation model with integration of wage draws is denoted (P) in the result section.

In the case when unobserved heterogeneity in preferences is accounted for, conditional probabilities are averaged over a number of draws for both the wage residuals $\nu_i$ and preference terms $u_i$. Non-employment can be rationalized by (i) a low utility (or high disutility) of work, i.e. $u_i$ very small or negative; (ii) weak financial incentives (low productivity $\nu_i$ and, hence, low financial gain to work); (iii) demand-side constraints (productivity $\nu_i$ below the MW so the person is rationed out of the labor market); (iv) "other" non-employment. It is, a priori, not possible to distinguish between these four explanations, unless extreme identifying assumptions are made. Laroque and Salanié (2002) model participation in a similar way as we do here, at least as far as supply-side aspects (i) and (ii) are concerned. For classical non-employment (iii), they estimate the wage equation jointly with the employment model and account for the probability of being rationed (i.e., below the MW) in the individual likelihood. We cannot proceed in this way in our two-stage approach, but simply assume that workers cannot be paid below the MW while non-
workers may have such low productivities, as explained above. Concerning (iv), "other" non-employment is an heterogeneous category that covers frictional non-employment (the person is between two jobs) or cyclical non-employment (e.g. of a Keynesian nature) among other things. Laroque and Salanié explicitly model a probability for this "other" non-employment, identified using diploma and age as explanatory variables. We make a different parametric modeling choice here, but the information content is the same.

As recalled above, the important point is that cross-sectional wage variation, as used here or in Laroque and Salanié (2002), may not identify financial incentives from preference well if endogeneity is an issue. In the next section, we shall see that in wage estimations on the LFS, we do not find a significant coefficient on the selection term \( \lambda_i \). This may be due to the small sample size in the LFS, however, or the use of an incomplete participation model in the Heckman correction. If we assume that endogeneity exists and that hard workers are also better paid people, then identification of the model may be very weak unless exogenous variation is found. For our population of workers aged 20-35, this variation is precisely the discontinuity in benefit rules at age 25. We suggest three additional models which assume different degrees of endogeneity, and we check how these models perform when benefiting from the discontinuity for identification. In these models, we draw wage residuals \( \nu_i \) and preference terms \( u_i \) simultaneously in a bivariate normal distribution, with variance \( \sigma_\nu \) taken from the empirical wage distribution in the LFS, variance \( \sigma_u \) normalized to 1 and correlation \( corr(u_i, \nu_i) \) arbitrarily fixed at certain levels: 0, .25 and .50. The corresponding models are denoted P0, P25 and P50 in what follows.

5 Results

5.1 Wage estimation

Log hourly wage estimations using the LFS data are reported in Table A.2 in the Appendix. A significant gender gap can be observed, in line with the existence of a "sticky floor" effect in France (Arulampalam et al, 2007) as well as a regular wage progression with the level of education. As mentioned above, the Inverse Mills ratio is not significant. Disposable income at 0 hours of work is also insignificant in the first stage of the model (the participation decision) due to the fact that we use the LFS data to model wages. We have indeed observed that in this survey, the discontinuity does not appear to affect employment, which is certainly due to the erratic employment-age pattern discussed in

16Indeed, we account for age and education (HS dropout versus educated workers) in the scaling factors \( \alpha_0i, \alpha_1i \) and \( \alpha_2i \). In terms of interpretation, we do not attempt to separate these effects from more "supply-side" explanations (preferences, fixed costs, stigma) or structural rending of demand-side or "other" non-employment explanations (job search costs).
Section 3. We then check the robustness of the estimates in two steps. First, Figure A.1 in the Appendix shows the actual distribution of wages in the LFS, as well as the predicted distributions for workers only and for all (workers and non-workers). The vertical line shows the level of the minimum wage and, unsurprisingly, there is a large spike in log wages directly above the minimum wage level. Next, Figures A.2-A.4 compare the predicted distribution of wages for workers only and for all potential workers in the LFS and the Census (for all, men and women separately). As we constrain workers to earn at least the minimum wage, it is only in the distribution of wages "for all" that we see observations with less than the minimum wage. Reassuringly, the predicted wage distributions in the LFS and the Census resemble each other quite closely. Moving from wages to disposable incomes, we have seen in Table A.1 that disposable incomes – calculated using tax-benefit simulation, actual incomes (in the LFS) and work duration plus predicted wages (in the Census) – line up quite closely in the two datasets.

5.2 Basic Comparisons: RD vs Participation Model

We first present a graphical representation of the RMI effect. In Figure 1, we plot raw employment rates by age, along with 95% confidence intervals using our selected sample from the 1999 Census. We distinguish between the full sample and the sub-group of HS dropouts. The graphical representation of this discontinuity suggests that employment drops sharply in the latter group at age 25, by around 5 percentage points (ppt). In Bargain and Doorley (2011), we suggest several robustness checks for this result. In particular, we check that no other policy or institutional features could be the cause for a discontinuous drop in employment at that particular age. We also compare this result to the changes in employment at age 25 for a number of control groups not affected by the discontinuity (uneducated workers prior to the introduction of RMI, uneducated workers with children and, hence, not affected by the age condition, etc.), for whom we find no significant employment change. In contrast, the employment effect of the total sample is relatively modest.

First columns of Table 1 report the actual employment rates at 24 and 25 years of age. The difference is \(-0.7\) ppt in the broader group against \(-3.4\) ppt among HS dropouts. When accounting for the age trends to extrapolate toward the threshold, we obtain treatment effects of \(-1.9\) ppt and \(-5.0\) ppt for these two groups respectively. Both effects are statistically significant and confirm a substantial negative effect of the RMI on the uneducated singles. The effect is largely similar for women and men within specifications. To estimate the percentage decrease in employment, we divide the treatment effect by the employment rate at age 24 and find that employment decreased by 7% among highschool dropouts at age 25.
Turning to the baseline participation model (model P), we find slightly more homogenous results across gender groups, in contrast to the RD estimates. The overall effect, however, is in line with the RD results: $-1.7$ and $-4.8$ ppt for the whole selected sample and for HS dropouts respectively. These effects are not significantly different from those of the RD approach. The last columns of Table 1 report the treatment effects for models accounting for unobserved heterogeneity as discussed in section 4 (models P0, P25 and P50). Under the assumption of no correlation between wages and unobserved preference heterogeneity, the change in financial gains to work due to the RMI availability has a slightly smaller effect (a drop in employment of $4.5$ ppt for the dropouts). With high correlation (P50), the elasticity of labor supply to financial incentives does not change significantly. Alternative specifications of the smooth function of age (linear and quadratic splines) do not affect these conclusions qualitatively, and quantitative differences are relatively small (results available from the authors).

Table A.3 in the Appendix shows the estimates of the RD model and of the four participation models P, P0, P25 and P50. The constant for the RD model is in line with the treatment effect for uneducated females as reported in Table 1 ($-4.3$). More interestingly, the marginal effect of 1 additional EUR on participation is very different whether we consider in-work or out-of-work income. The effect of income at zero hours is roughly ten times smaller, which could reflect (i) the fact that financial incentives depend primarily on income prospects on the labor market, (2) the negative effects attached to welfare payments (e.g., stigma), (3) other reasons including the lack of variability in $C(0; A)$ for the identification of a differentiated effect. For educated males, the effect of welfare income is almost reduced to zero. The second observation is that the effect of income at zero is relatively constant across models. This explains the results above that model predictions do not vary too much despite very different assumptions on the degree of endogeneity. Finally, the effect of income at full-time work declines rapidly with the level of correlation between wages and preference for work. This points to the fact that in the case of extreme endogeneity between wage and preferences, participation becomes much less responsive to financial incentives due to in-work income (wage prospects but also taxes, tax credits, etc. ). Models ignoring this heterogeneity must considerably overstate the effect of policies that affect in-work income (for instance EITC-type of reforms). This is crucial given the current trend in in-work transfers, and notably the 2009 reform in France which has extended the RMI to the working poor (see Bargain and Vicard, 2012). It means that using participation models, even identified on exogenous variations like policy discontinuities, would lead to hazardous predictions of the effect of policies affecting in-work income rather than out-of-work income.
Figure 1: Employment Rate of Childless Singles and Discontinuity

Table 1: Employment Effects of the RMI: RD vs. Structural Model

<table>
<thead>
<tr>
<th>Actual Participation Rates</th>
<th>Treatment Effect</th>
<th>Predicted Participation Rates (Model P)</th>
<th>Treatment Effects</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Age 24</td>
<td>Age 25</td>
<td>Difference</td>
</tr>
<tr>
<td>All education groups</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All</td>
<td>82.9%</td>
<td>82.2%</td>
<td>-0.7%</td>
</tr>
<tr>
<td>Male</td>
<td>83.4%</td>
<td>83.3%</td>
<td>-0.1%</td>
</tr>
<tr>
<td>Female</td>
<td>82.4%</td>
<td>80.8%</td>
<td>-1.6%</td>
</tr>
<tr>
<td>HS Dropouts</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All</td>
<td>67.7%</td>
<td>64.3%</td>
<td>-3.4%</td>
</tr>
<tr>
<td>Male</td>
<td>70.5%</td>
<td>66.5%</td>
<td>-4.0%</td>
</tr>
<tr>
<td>Female</td>
<td>63.1%</td>
<td>60.8%</td>
<td>-2.3%</td>
</tr>
</tbody>
</table>

Model P is a participation model estimated by simulated ML, with conditional probabilities averaged over ten wage draws. Model P0, P25 and P50 additionally include unobserved heterogeneity assumed to be potentially correlated with wage error terms; the correlation is 0, 0.25 and 0.50 respectively.
5.3 Identification based on the Discontinuity: Out-of-sample Prediction

Ideally we would like to check the external validity of the models and, more precisely, the identifying role of the discontinuity in a year when RMI was not in place. The RMI was introduced in 1989, ten years before the year of the data we use. Unfortunately, the closest pre-reform year of census data is 1982, which is too old to be used for this purpose. Therefore, we rely on a cross-validation sample to provide a first check of the external validity of the structural model. The advantage of such a strategy, compared to using another year of data, is that we do not need to control for time changes that may affect the sample and which could be different for the "treated" and the "control" groups (the main difficulty in difference-in-difference studies). Here we rely on two sub-samples for the same year of data (1999). We estimate our base model P on the first subsample (estimation sample), i.e. a random half of the selected sample, and use estimates to predict employment rate at all ages, as well as the treatment effect, on the other half (the holdout sample).

Results are reported in Table 2. The first observation is that the treatment effect on the holdout sample is very similar to what was found for the full sample (−3.1 and −5.0 for the whole selection and for HS dropouts respectively). The participation model seems to perform relatively well, although it does slightly under-estimate the treatment effect across groups.

Table 2: Employment Effects of the RMI: using Cross-validation Samples

<table>
<thead>
<tr>
<th></th>
<th>Actual Participation Rates</th>
<th>Treatment Effect</th>
<th>Predicted Participation Rates</th>
<th>Treatment Effects</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Age 24 Age 25 Difference RD</td>
<td>Age 24 Age 25 Difference Model P</td>
<td></td>
<td></td>
</tr>
<tr>
<td>All education groups</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All</td>
<td>83.5% 82.1% -1.4% -2.3% 80.9% 80.3% -0.6%</td>
<td>-3.1%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Male</td>
<td>83.8% 83.2% -0.6% -2.9% 82.0% 81.4% -0.6%</td>
<td>-1.5%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Female</td>
<td>79.6% 78.8% -0.8% -1.7% 79.6% 78.8% -0.8%</td>
<td>-1.2%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>HS Dropouts</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All</td>
<td>68.8% 64.2% -4.6% -5.1% 64.9% 60.6% -4.4%</td>
<td>-5.0%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Male</td>
<td>70.1% 66.6% -3.5% -5.0% 67.5% 63.2% -4.3%</td>
<td>-5.1%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Female</td>
<td>66.6% 60.6% -6.0% -5.3% 60.5% 56.7% -3.9%</td>
<td>-4.8%</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Continuous function of age: cubic. Participation model estimated by simulated ML, with conditional probabilities averaged over ten wage draws (Model P) using estimation sample (1/2 half of Census selection); all figures above are actual and predicted on holdout sample (the
5.4 Counterfactual Simulations

Youth unemployment is an important issue, particularly in France where it stood at around 27% in 1999. It has received renewed attention recently as it becomes even more accentuated in a recessionary context (Bell and Blanchflower, 2010). As the young are more at risk of unemployment and less likely to have made enough contributions to claim unemployment benefit, the RMI can be an important source of income for them. Currently, their limited access to welfare programs results in very large poverty rates (twice as large as that of the 25-30 years-old, i.e., almost 11% when the poverty line is half the median income). This raises the question of extending the RMI to those under 25 years of age. Of course, this strategy runs the risk of increasing welfare dependency by fostering it at a younger age and of further increasing unemployment among young workers if inactivity traps exist. Extrapolating results based on the RD is difficult. Structural models may help to quantify the likely effect – assuming they provide enough external validity – as they are based on the precise financial gains at each age level and offer the possibility to simulate counterfactual policies.

To investigate this question, we first check the predictive power of the participation model at all age levels and not only around 25 years of age. The l.h.s. graphs in Figures 2 and 3 report actual employment levels at all ages as well as predicted employment rates in the baseline situation (using model P, with a cubic function of age), for the whole selection and for HS dropouts respectively. The model actually shows a good fit for the 4-5 years around the discontinuity, which confirms the role of the discontinuity in the identification of the model. Discrepancies become significant especially for older age groups (but do not appear for the younger group because of the asymmetry of the age windows, 20-25-35, justified by too high proportions of the population in education below 20 years of age). This shows that the extrapolation based on structural models can only be "local". This relates to the conclusion above that such a model, just like the RD, is not suited to analyzing reforms concerning age groups far from the discontinuity or exogenous income variation (or policy reforms) affecting income levels other than welfare payments. We derive further implications of this result in the concluding section.

The next two graphs in Figures 2 and 3 simulate counterfactual situations as explained above: (i) abolishing the RMI (as defined at the end of section 3: $C(0,A)$ replaced by $C^0(0,A)$), (ii) abolishing the age condition, which corresponds to a reform extending the RMI to those aged 20-25 ($C(0,A)$ replaced by $C^1(0,A)$). While these hypothetical reforms have little effect on the whole sample, the HS dropouts show much response to both reforms. Interestingly, abolishing the RMI would increase participation just over the 25-year-old threshold but the response fades away with higher age levels. This is consistent with the fact that wage prospects increase with age so that inactivity traps are less
pronounced at older age groups. Introducing the RMI for those under 25 induces a drop in participation from around 8 ppt at age 24 to around 5 ppt at age 20. Symmetrically to the effect of abolishing the RMI, this shows that young workers with low wage prospects may be tempted to claim the RMI and live on welfare, which casts doubts on the desirability of extending the RMI to this group.

Figure 2: Employment Rate of Single Childless Individuals: All Education Groups

6 Robustness checks

6.1 Alternative wage estimation

The wage estimation outlined in section 4.4 appears to give reasonable estimates of the wage distribution in the LFS and, correspondingly reasonable predictions of the wage distribution in the census data (see figures A1 to A4. However, the insignificance of the age-25 dummy in the first stage of the selection model with the LFS data may lead to erroneous estimates. For this reason, we suggest an alternative wage estimation strategy and compare the results of the two methods.

To re-estimate wages in the census data, we simply draw a wage for each person in the census from the LFS. We match individuals between the two datasets by detailed characteristic category (age, sex, education) and randomly assign a wage from a particular category in the LFS to each individual in this category in the Census. Once again, we
discard draws that lead to $\tilde{w}_i < MW$ for those who are observed working in the Census, while those who do not work can earn any wage in the random distribution of wages. The estimated distribution of wages in the LFS and the census using this methodology is depicted in figures $A5$ to $A7$.

Next, we compare the baseline results using the wage estimation technique to the baseline results using this new wage imputation technique. Results are shown in figure 3 and are in line with results in Table 1.

7 Conclusions

In this study, we compare the labor supply effect of the French social assistance using age discontinuity in eligibility. We compare the policy effect measured by RD and by the predictions of structural models. By focusing on a homogenous group of the population, i.e. childless singles, we rule out most of the usual sources of identification stemming from the nonlinearity of tax-benefit systems combined with variation in demographic composition. We isolate the role of a specific exogenous variation in the identification of labor supply models and the characterization of underlying preferences. Structural models show satisfying results for both internal and external validity as long as the predictions are "local", i.e. concern (i) individuals close to the age discontinuity used for identification and (ii) responses to variations in out-of-work income rather than in in-work income.
Table 3: Employment Effects of the RMI: RD vs. Structural Model with alternative "matched" wage draws

<table>
<thead>
<tr>
<th></th>
<th>Actual Participation Rates</th>
<th>Treatment Effect</th>
<th>Treatment Effects</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Age 24</td>
<td>Age 25</td>
<td>Difference</td>
</tr>
<tr>
<td>All education groups</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All</td>
<td>82,9%</td>
<td>82,2%</td>
<td>-0,7%</td>
</tr>
<tr>
<td>Male</td>
<td>83,4%</td>
<td>83,3%</td>
<td>-0,1%</td>
</tr>
<tr>
<td>Female</td>
<td>82,4%</td>
<td>80,8%</td>
<td>-1,6%</td>
</tr>
<tr>
<td>HS Dropouts</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All</td>
<td>67,7%</td>
<td>64,3%</td>
<td>-3,4%</td>
</tr>
<tr>
<td>Male</td>
<td>70,5%</td>
<td>66,5%</td>
<td>-4,0%</td>
</tr>
<tr>
<td>Female</td>
<td>63,1%</td>
<td>60,8%</td>
<td>-2,3%</td>
</tr>
</tbody>
</table>

Model P is a participation model estimated by simulated ML with conditional probabilities averaged over ten wage draws.

Inversely, this may suggest that identification strategies relying on changes in financial incentives for wealthy tax payers (e.g., changes in tax schedules) cannot be used to infer behavioral parameters for the analysis of reforms concerning other income groups, and notably the working poor concerned by EITC-types of reform.

Predictions of employment responses to counterfactual scenarios where the RMI is abolished show that inactivity traps may be limited to individuals just above 25 and with low wage prospects. Similarly, extending the RMI to the under-25 year olds may generate greater unemployment, and possibly long-term poverty, among the youngest workers. This reinforces the concern that reducing poverty in this group should be done without further weakening their attachment to the labor market (cf. Cahuc et al., 2008).

Importantly, we have focused on a structural participation model. While extension of the present work could incorporate discrete work options like part-time or over-time, we believe that the extensive margin is the primary dimension that had to be investigated. This is surely the margin with the greatest degree of potential response, simply because people can always opt out of the labor market (in contrast, finding a different hour contract may be difficult and subject to constraints, cf. Chetty et al, 2009). It is therefore the best ground for comparing and possibly reconciling structural models and natural experiments. Also, models rarely account for the interaction between labor supply adjustment and the demand-side of the economy. Future work should integrate the two approaches more systematically (see Peichl and Siegloch, 2010). Finally, the assumption of normality made for wage rates is certainly an issue, which is broadly ignored in the labor supply literature.
Uneducated workers may indeed have a specific wage distribution with a certain density at very low productivity levels, which would explain why a large portion of this group is not working. In this case, structural models would surely overstate the extent of inactivity traps.

References


A Appendix A: Data Sources, Model Estimates and Wage Estimations

Table A.1: Summary statistics for single childless 20-35 year olds in the Census and LFS

<table>
<thead>
<tr>
<th></th>
<th>All</th>
<th>Under 25</th>
<th>Over 25</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Census</td>
<td>LFS (pool)</td>
<td>LFS</td>
</tr>
<tr>
<td>Proportion of men</td>
<td>0.58</td>
<td>0.60</td>
<td>0.59</td>
</tr>
<tr>
<td>Age</td>
<td>28</td>
<td>28</td>
<td>30</td>
</tr>
<tr>
<td>Junior vocational qualification</td>
<td>0.28</td>
<td>0.27</td>
<td>0.27</td>
</tr>
<tr>
<td>Highschool</td>
<td>0.06</td>
<td>0.06</td>
<td>0.06</td>
</tr>
<tr>
<td>Vocational highschool</td>
<td>0.12</td>
<td>0.11</td>
<td>0.10</td>
</tr>
<tr>
<td>Graduate qualification</td>
<td>0.37</td>
<td>0.35</td>
<td>0.36</td>
</tr>
<tr>
<td>Dropouts</td>
<td>0.17</td>
<td>0.20</td>
<td>0.20</td>
</tr>
<tr>
<td>Work hours</td>
<td>30</td>
<td>33</td>
<td>28</td>
</tr>
<tr>
<td>Employment rate</td>
<td>0.81</td>
<td>0.84</td>
<td>0.83</td>
</tr>
<tr>
<td>Employment income</td>
<td>1.579</td>
<td>1.516</td>
<td>1.528</td>
</tr>
<tr>
<td>Disposable income</td>
<td>1,060</td>
<td>944</td>
<td>940</td>
</tr>
<tr>
<td>Sample size</td>
<td>286.205</td>
<td>14,659</td>
<td>2,972</td>
</tr>
</tbody>
</table>

Note: selection of single individuals between 20-35 years old without children. Data sources are the 1999 French Census, the pooled 1997-2001 Labor Force Survey (LFS), and the 1999 LFS. Disposable income calculated using employment income and the EUROMOD tax-benefit simulator on the data. All monetary variables in EUR/month. Employment income excludes zeros, disposable income >0 for all. Statistics from the Census are also very comparable to a third data source, the Household Budget Survey (for all, employment rate of 0.80, mean disposable income of 851).

Table A.2: Wage Estimation on LFS Data

<table>
<thead>
<tr>
<th>Variables</th>
<th>Log wage</th>
<th>Employment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Age</td>
<td>0.004</td>
<td>-0.011</td>
</tr>
<tr>
<td>Age square / 100</td>
<td>0.000</td>
<td>0.000</td>
</tr>
<tr>
<td>Female</td>
<td>-0.117</td>
<td>-0.007</td>
</tr>
<tr>
<td>Junior vocational qualification</td>
<td>0.070</td>
<td>-0.009</td>
</tr>
<tr>
<td>Highschool diploma</td>
<td>0.205</td>
<td>-0.014</td>
</tr>
<tr>
<td>Vocational highschool dipl.</td>
<td>0.401</td>
<td>-0.009</td>
</tr>
<tr>
<td>Graduate qualification</td>
<td>0.401</td>
<td>-0.009</td>
</tr>
<tr>
<td>Disposable income 0 hours</td>
<td>-0.001</td>
<td>0.067</td>
</tr>
<tr>
<td>Inverse Mills ratio</td>
<td>3.498</td>
<td>-0.156</td>
</tr>
<tr>
<td>Constant</td>
<td>0.007</td>
<td>0.017</td>
</tr>
<tr>
<td>Observations</td>
<td>10306</td>
<td>14659</td>
</tr>
</tbody>
</table>
Table A.3: Estimates: RD and Participation Models

<table>
<thead>
<tr>
<th>Preference for work</th>
<th>RD</th>
<th>Model P</th>
<th>Model P0</th>
<th>Model P25</th>
<th>Model P50</th>
</tr>
</thead>
<tbody>
<tr>
<td>Age</td>
<td>0.383</td>
<td>0.064</td>
<td>1.474</td>
<td>0.353</td>
<td>1.553</td>
</tr>
<tr>
<td>Age2</td>
<td>-0.013</td>
<td>0.002</td>
<td>-0.060</td>
<td>0.013</td>
<td>-0.064</td>
</tr>
<tr>
<td>Age3</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.001</td>
</tr>
<tr>
<td>Age*educated</td>
<td>-0.055</td>
<td>0.072</td>
<td>-0.176</td>
<td>0.422</td>
<td>-0.198</td>
</tr>
<tr>
<td>Age2*educated</td>
<td>0.002</td>
<td>0.003</td>
<td>0.007</td>
<td>0.016</td>
<td>0.008</td>
</tr>
<tr>
<td>Age3*educated</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
<td>0.000</td>
</tr>
<tr>
<td>Male</td>
<td>0.068</td>
<td>0.005</td>
<td>1.912</td>
<td>0.147</td>
<td>2.108</td>
</tr>
<tr>
<td>Male*educated</td>
<td>-0.039</td>
<td>0.004</td>
<td>0.018</td>
<td>0.024</td>
<td>0.034</td>
</tr>
<tr>
<td>Educated</td>
<td>0.709</td>
<td>0.650</td>
<td>2.699</td>
<td>3.777</td>
<td>3.408</td>
</tr>
</tbody>
</table>

Coefficients on Age $\geq 25$
- Educated | 0.037 | 0.010
- Male     | -0.012 | 0.004
- Constant | -0.043 | 0.009

Coefficients on Income when $H=0$ (divided by 100)
- Educated | n.a. | n.a. | -0.048 | 0.018
- Male     | n.a. | n.a. | -0.046 | 0.010
- Constant | n.a. | n.a. | 0.109 | 0.017

Coefficients on Income when $H=39$ hours/week (divided by 100)
- Educated | n.a. | n.a. | -0.037 | 0.027
- Male     | n.a. | n.a. | -0.189 | 0.016
- Constant | n.a. | n.a. | 1.141 | 0.025

Log Likelihood |
-13026 | -135954 |

prob $>\chi^2$ | 0

Observations | 286205

Model P is a participation model estimated by simulated ML with conditional probabilities averaged over ten wage draws. Model P0, P25 and P50 additionally include unobserved heterogeneity assumed to be potentially correlated with wage error terms; the correlation is 0, 0.25 and 0.50 respectively.
Figure A.1: Predicted and Actual Log Wage Distributions in LFS

Figure A.2: Comparing Predicted Log Wage Distributions in LFS and Census Data
(Men)
Figure A.3: Comparing Predicted Log Wage Distributions in LFS and Census Data (Men)

Figure A.4: Comparing Predicted Log Wage Distributions in LFS and Census Data (Women)
Figure A.5: Comparing Log Wage Distributions in LFS and Imputed Log Wage Distributions in the Census Data (Male - matched)

Figure A.6: Comparing Log Wage Distributions in LFS and Imputed Log Wage Distributions in the Census Data (Women - matched)
Figure A.7: Comparing Log Wage Distributions in LFS and Imputed Log Wage Distributions in the Census Data (All - matched)